CHAPTER I: INTRODUCTION

"Nafaqah Al-Mut'ah And Nafaqah Al-'Iddah For Wife After Lawsuit Divorce: Perspective of Figh Munakahat"

1.1. Background of Study

Marriage is a physical and religious bond between man and a woman as husband and wife with the aim of forming a happy and eternal family (household) based on God Almighty, where the definition of marriage itself is regulated in Law No. 1 of 1974 concerning marriage. Then KHI itself has an understanding of marriage, namely, "A strong or sturdy contract or agreement, or mitsaqon ghalidzan, as a means of obeying Allah's commands and carrying it out will be worth a good deed, which is recorded as worship."

The purpose of marriage is stated in Article 3 of the Compilation of Islamic Law (*KHI*) to create a household life that is *Sakinah*, *mawaddah wa Rahmah*, as been regulated in Article 1 of Law No. 1 of 1974 about Marriage, namely to form a lasting and eternal family based on God Almighty (Law No. 1 of 1974, Article 1). But in fact, the journey of household life is not always happy, and harmonious. When the problems occurred are so severe and difficult, so divorce may be allowed as the last solution, as been also regulated in Article 38 of Law No. 1 of 1974 concerning Marriage and Article 113 *KHI* which states that divorce is one form of dissolution of marriage apart from death and court decisions (Law No. 1 of 1974 Article 38). ³

Divorce is the termination of the marriage rope between husband and wife. As stated in Article 208 of the Civil Code, divorce is the termination of marriage by a judge's decision, or the claim of one of the parties to the marriage based on the morital law (Article 208 of the Civil Code). As stated in Article 39, paragraph (1),

² Abdur Rahman Ghozali, Fiqh Munakahat (Jakarta: Kencana, 2008), p. 11-12.

¹ Pasal 1 Undang-undang No.1 Tahun 1974 Tentang Perkawinan.

³ Uswatun Hasanah, "Nafkah Suami Kepada Istri Dalam Perkara Cerai Gugat Serta Hubungannya Dengan Asas Keadilan Hukum (Analisis Khi Dan Sema No. 2 Tahun 2019)" (UIN Ar-Raniry Darussalam Banda Aceh, 2021), p. 21. https://repository.arraniry.ac.id/id/eprint/16507/1/Uswatun%20Hasanah,%20170101004,%20FSH,%20HK,%20082354661830.pdf

⁴ Mukhamad Suharto, "Perspektif Hukum Islam-Sosial Terhadap Kontekstualisasi Nafkah Cerai Gugat," *Khuluqiyya: Jurnal Kajian Hukum dan Studi Islam* 2, no. 1 (January 29, 2020): 45–67, https://jurnal.staialhikmahdua.ac.id/index.php/khuluqiyya/article/view/39. DOI. 10.56593/khuluqiyya.v2i1.39.

of Marriage Law No. 1 of 1974 concerning marriage, which mentions: "Divorce can only be carried out in front of a court session after the court concerned has tried and failed to reconcile the two parties." There are many factors that trigger divorce, such as differences of opinion, arguments, and disputes that are inevitable. This quarrel causes dislike for the partner and also a loss of trust.⁵

Divorce according to *Fiqh Munakahat* is the untying or dissolution of the marriage relationship.⁶ Divorce is relinquishing the status of marriage and the end of the marital relationship.⁷ Based on some of these definitions, it can be understood that divorce is the breaking of marital ties between husband and wife in order to build a complete and eternal household, so that between the two of them it is no longer halal to associate as husband and wife.⁸ In Islam, the principle of making divorce difficult is shown in the Prophetic *Hadith*, which explains that divorce is a halal action but is hated by Allah. This is realized in Law No. 1 of 1974, which states the phrase "physical and mental bonds." From this sentence, it is interpreted that the principle of marriage is for life or eternal.⁹

The large number of divorces that occur is a phenomenon that occurs because the meaning and value of marriage have declined in the view of husband and wife due to limited socialization about the Sakinah family. It is caused by obligations that are neglected by the husband and wife which it each party feels that there are rights that are not fulfilled by the husband to the wife or vice versa. ¹⁰

Then divorce itself is classified into two types based on the party who filed it, seen from Law No. 7 of 1989 based on Religious Courts and the Compilation of Islamic Law, called as divorce and lawsuit divorce. A divorce is a divorce that is pronounced by the husband, while a lawsuit divorce is a divorce filed by the woman

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⁵ Winda Fitri et al., "Tinjauan Hukum Pemberian Nafkah Iddah Pada Perkara Nomor 1954/pdt.g/2019/PA.Btm," *Tuturan: Jurnal Ilmu Komunikasi, Sosial dan Humaniora 1, no. 2* (May 27, 2023): p. 172. https://e-journal.nalanda.ac.id/index.php/TUTURAN/article/view/195. DOI. 10.47861/tuturan.v1i2.195.

⁶ Zainudin ibn Abdu al-Aziz al-Malibari, *Fath al-Mu'in bi Syarh Qurrah al-Aini* (Surabaya), p. 112.

⁷ Abdurrahman Al-Jaziri, *Al-fiqh ala Madzahahibil Arba'ah, Jilid IV*, (Mesir: Dar al-Fikr, 1989). 278.

⁸ Rusdaya Basri, Fikih Munakahat 2, Jilid II, (Pare-Pare: IPN Press, 2020), p. 10.

⁹ Abdur Rahman Ghozali, Fiqh Munakahat (Jakarta: Kencana, 2008), p. 14.

¹⁰ Bahjah Zal Fitri et al., "Efektivitas Pemenuhan Hak-Hak Perempuan dan Anak Pasca Perceraian Studi di Pengadilan Agama Takalar Kelas II," *JSL: Journal of Lex Generalis 4, no. 2* (2023): p. 495. http:pasca-umi.ac.id/indez.php/jlg.

as a wife. According to *KHI*, *Talak* is a husband's pledge before a religious court session, which is one of the causes of marriage termination as described in articles 129, 130, and 131 of the Compilation of Islamic Law.¹¹

Article 132, paragraph 1, of the Compilation of Islamic Law (KHI) states that "A divorce suit is filed by the wife or her attorney at the religious court whose jurisdiction covers the lawsuit residence unless the wife leaves the joint residence without the husband's permission." Based on Article 129 of the Compilation of Islamic Law (KHI), it is stated that "A husband who will impose a divorce on his wife submits an oral or written request to the religious court that has the territory of the wife's residence, accompanied by reasons, and requests that a hearing be held for that purpose." 12

The result of divorce obliged that the former husband has to provide *nafaqoh* to the former wife if the marriage is broken up due to divorce as stated in Article 149 of the Compilation of Islamic Law (*KHI*), which stipulates that the former husband is obliged to provide *nafaqah* rights in the form of *nafaqoh al-mut'ah*, *nafaqoh maskan*, and *kiswah*, pay off the dowry, and *nafaqoh hadhanah* costs until a predetermined age limit. In this article, the regulation of the obligation to provide *nafaqoh* from the former husband to the former wife is only required in the article on divorce. Then in Article 41 of Law No. 1 of 1974 concerning marriage, the section also regulates this, "*namely the court obliges of the former husband to provide nafaqoh costs and determine some obligations to his former wife and determine the obligations of the former husband in the form of nafaqoh al-mut'ah, 'iddah, and child nafaqoh".¹³*

Whereas in the case of a lawsuit divorce it is not mentioned in this article or other articles in the *KHI* and also in the Marriage Law. The husband's *nafaqoh* to the wife in a case of a lawsuit divorce that is not regulated results in the former wife

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¹¹ Suci Nurindah, " Nafkah Iddah Perkara Cerai Gugat (Studi Putusan Pengadilan Agama Jakarta Selatan Nomor 1542/Pdt.G/2014/PA.JS)" (UIN Syarif Hidayatullah Jakarta, 2019), p. 3. https://repository.uinjkt.ac.id/dspace/bitstream/123456789/47237/1/SUCI%20NURINDAH-FSH.pdf.

¹² Bahjah Zal Fitri et al., "Efektivitas Pemenuhan Hak-Hak Perempuan dan Anak Pasca Perceraian Studi di Pengadilan Agama Takalar Kelas II," *JSL: Journal of Lex Generalis* 4, no. 2 (2023), p. 496, http:pasca-umi.ac.id/indez.php/jlg.

¹³ "Heri Irawan. "Nafkah Pasca Perceraian Dalam Perkara Cerai Gugat (Studi Kritik Pada Pasal 149 KHI Terhadap Perkara Nomor xxxx/Pdt.G/2012 P.A JS)" (UIN Raden Intan Lampung, 2020), p. 21. https://repository.radenintan.ac.id/15275/1/Tesis%201-2.pdf.

filing a divorce suit and not getting *nafaqoh* from her former husband, which should in certain cases need to be given. This tends to discriminate against the case of a plaintive divorce where the rules do not regulate the same consequences as a divorce case.¹⁴

On 27 November 2019, the Supreme Court issued SEMA No. 2 of 2019 concerning the implementation of the formulation of the results of the plenary meeting of the Supreme Court chambers in 2019 as guidelines for the implementation of duties for the Court. There is one very important thing, namely in point C number 1 letter b, where the SEMA provides an opportunity and hope for wives in a case of lawsuit divorce to get their rights, such as nafaqoh. In the context of implementing PERMA No. 3 of 2017 concerning guidelines for Adjudicating Women Against the Law to provide legal protection for the rights of women after divorce in the case of lawsuit divorce, the following sentence can be added: ".... Which is paid before the defendant takes the divorce certificate," provided that the nafagah is narrated in the statement of claim and petitum. However, in reality, in the implementation of this law, judges rarely grant such requests because the regulation is not explicitly regulated in the law. From these two legal rules, there are differences in the laws governing the husband's nafaqoh to the wife in a lawsuit divorce case, where the two laws are used by the judge. This can cause legal uncertainty and judges' decisions to decide the same type of case, namely the husband's nafaqah to the wife in a lawsuit divorce case, so that legal justice is not felt by the community, especially for wives who file for divorce. 15

From this background, the author will conduct the research title, namely Nafaqah Al-Mut'ah And Nafaqah Al-'Iddah For Wife After Lawsuit Divorce: Perspective of Figh Munakahat.

GONTOR

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¹⁴ Uswatun Hasanah, "Nafkah Suami Kepada Istri Dalam Perkara Cerai Gugat Serta Hubungannya Dengan Asas Keadilan Hukum (Analisis Khi Dan Sema No. 2 Tahun 2019)" (UIN Ar-Raniry Darussalam Banda Aceh, 2021), p. 21. https://repository.arraniry.ac.id/id/eprint/16507/1/Uswatun%20Hasanah,%20170101004,%20FSH,%20HK,%20082354661830.pdf.

¹⁵ Ibid, p. 24.

1.2. Formulation of the Problem

- 1. How is the *nafaqah al-mut'ah* and *nafaqah al-'iddah* related to legal norms in Indonesia for wives after lawsuit divorce?
- 2. What is the view of *fiqh munakahat* on *nafaqah al-mut'ah* and *al-'iddah* for wives after lawsuit divorce?

1.3. Objective of Research

- 1. To find out *nafaqah al-mut'ah* and *nafaqah al-'iddah* related to legal norms in Indonesia for wives after lawsuit divorce.
- 2. To find out the view of *fiqh munakahat* on *nafaqah al-mut'ah* and *nafaqah al-'iddah* for wives after lawsuit divorce.

1.4. Benefit of Research

This research can make a new contribution to the academic literature related to civil law, justice, and the determination of the amount *nafaqoh* of lawsuit divorce; provide an in-depth understanding of the concept of justice in the context of determining the amount *nafaqoh* of lawsuit divorce; and this research can help raise public awareness about the importance of justice in the context of determining the amount of lawsuit divorce *nafaqoh*, which can trigger wider discussion and understanding.

1. Theoritical Significance

For the academics: This study contributes new insights to academic literature in the field of civil law, particularly regarding justice and the determination of lawsuit divorce *nafaqoh* amounts. It also deepens the understanding of the concept of justice in the context of lawsuit divorce

2. Practical Significance

For the government: Providing recommendations for the improvement or development of legal policies that are more precise and equitable.

For society: Raising public awareness about the importance of justice in determining the amount of lawsuit divorce *nafaqoh*, which can trigger broader discussions and deeper understanding.

1.5. Literature Review

Table 2. Literature Review

AuthorYear	Research	Research	Analysis	Differences in	Novelty
	Title	Methodology	Results	Research	
		31	The basis for	This research	My research not
Suci	Nafkah	Juridical-	consideration	explains the	only discusses the
Nurindah,	ʻIddah	Normative	in deciding	relationship	legal basis of
(2019)	Perkara		Case Number	between the	nafaqoh al-ʻiddah
	Cerai		716/Pdt.G/20	demand for	and nafaqoh al-
	Gugat		21/PA.Mgt	nafaqoh in	<i>mut'ah</i> but also
	(Studi		refers to	divorce cases	analyzes them
	putusan		Supreme	filed by the	from the
	Pengadila		Court	wife	perspective of <i>fiqh</i>
	n Agama		Circular		munakahat, which
	Jakarta		Letter		is not covered in
	Selatan		Number 3 of		this study.
	Nomor		2018, which		
	1542/Pdt.		states that a		
	G/2014/P		wife in a		
	A.JS)		divorce		
			petition		-
			(Lawsuit		
			divorce) may		
			be granted		
			nafaqoh al-		
			mut'ah and		
			<i>al-iddah</i> as		
			long as it is		
			not proven		
			that she was		
		N A T	nusyuz		
			(disobedient)		
			16		

UNIVERSITAS DARUSSALAM GONTOR

¹⁶ Suci Nurindah, "Nafkah Iddah Perkara Cerai Gugat (Studi Putusan Pengadilan Agama Jakarta Selatan Nomor 1542/Pdt.G/2014/PA.JS)" (UIN Syarif Hidayatullah Jakarta, 2019),p. 3. https://repository.uinjkt.ac.id/dspace/bitstream/123456789/47237/1/SUCI%20NURINDAH-FSH.pdf.

				<u> </u>	
			The basis for		•
Siti Wafiroh	Pembeba	Juridical-	consideration	will discuss the	
(2023)	nan	Empirical	in deciding	rights of	0 1
	Nafkah		Case Number	nafaqoh and	approach, not
	Dalam		716/Pdt.G/20	its	empirical. I
	Perkara		21/PA.Mgt	implementatio	compare positive
	Cerai		refers to	n in society	legal norms with
	Gugat		Supreme	from a divorce	classical Islamic
	Perspekti		Court	filed by the	legal perspectives
/	f Hukum		Circular	wife (lawsuit	regarding nafaqoh
	Progresif		Letter	divorce).	<i>al-ʻiddah</i> and
	(Studi		Number 3 of		nafaqoh al-
	Kasus di		2018, which		mut'ah.
	Pengadila		states that a		
	n Agama		wife in a		
	Magetan)		divorce		
			petition		
			(lawsuit		
			divorce) may		
			be granted		
			nafaqoh al-		
			<i>mut'ah</i> and		
			al-ʻiddah as		
			long as it is		
			not proven		
			that she was		
			nusyuz		
			(disobedient)		
			17		
			This research	This research	I not only analyze
Heri Irawa,	Nafkah	Juridical-	To Tescaren	provides the	Article 149 of
(2020)	Pasca	Normative	understand	implementatio	KHI but also
(2020)	Perceraia	Normanye	the basis of	n of nafaqoh	discuss it from the
	n Dalam	T A		rights from a	
_	n Dalam Perkara		the judge's consideration	divorce filed	perspective of figh
		7 1 7			munakahat,
TILI	Cerai	TACDAD	s in granting	by the wife	providing a more
UN	Gugat	IAS DAK	nafaqoh for	(lawsuit	comprehensive
	(Studi		housing	divorce)	analysis from the
	Kritik		(maskan),		standpoint of

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¹⁷ Siti Wafiroh, "Pembebanan Nafkah Dalam Perkara Cerai Gugat Perspektif Hukum Progresif (Studi Kasus di Pengadilan Agama Magetan)" (Pascasarjana IAIN Ponorogo, 2023), p. 73. https://etheses.iainponorogo.ac.id/22838/.

	Pada		clothing		Islamic
	Pasal 149		(kiswah), and		jurisprudence.
	KHI		mut'ah in		
	Terhadap		court		
	Perkara		rulings. ¹⁸		
	Nomor				
	xxxx/Pdt.				
	G/2012				
	PA JS)				
Uswatun	Nafkah		This research	This research	I do not only
Hasanah,	Suami	Juridical-	Examining	will explain the	discuss legal
(2020)	Kepada	Normative	Husband's	rights of	justice within the
	Istri		nafaqoh to	nafaqoh al-	framework of
	Dalam		Wife in	mut'ah and	positive law but
	Perkara		Divorce	nafaqoh al-	also analyze it
	Cerai		Cases lawsuit	ʻiddah	from the
	Gugat		divorce by	received by the	perspective of <i>fiqh</i>
	Serta		the Wife	wife after	munakahat,
	Hubunga		(lawsuit	divorce,	offering a more
	nnya		divorce) and	namely a	holistic approach
	Dengan		Its Relation to	divorce filed	to justice in post-
	Asas		the Principle	by the wife	divorce nafaqoh.
	Keadilan		of Legal	from lawsuit	
	Hukum		Justice	divorce	
	(Analisis		(Analysis of		
	KHI dan		KHI and		
	SEMA		Supreme		
	No. 2		Court	A	
	Tahun		Circular		
	2019)		Letter No. 2		
			of 2019). ¹⁹		
Kabila	Nafkah		Reviewing	This research	My research is not
Ahmadi	ʻIddah	Juridical-	the analysis	will discuss the	limited to a single
Romli Al	Dan	Normative	of the right to	rights to	school of thought
Idrus	Mut'ah		receive	mut'ah and	but takes a

¹⁸ "Heri Irawan. "Nafkah Pasca Perceraian Dalam Perkara Cerai Gugat (Studi Kritik Pada Pasal 149 KHI Terhadap Perkara Nomor xxxx/Pdt.G/2012 P.A JS)" (UIN Raden Intan Lampung, 2020), p. 21. https://repository.radenintan.ac.id/15275/1/Tesis%201-2.pdf.

¹⁹ Uswatun Hasanah, "Nafkah Suami Kepada Istri Dalam Perkara Cerai Gugat Serta Hubungannya Dengan Asas Keadilan Hukum (Analisis Khi Dan Sema No. 2 Tahun 2019)" (UINAr-Raniry Darussalam Banda Aceh, 2021), p. 21. https://repository.arraniry.ac.id/id/eprint/16507/1/Uswatun%20Hasanah,%20170101004,%20FSH,%20HK,%20082354661830.pdf.

(2020)	Bagi Istri	nafaqoh al-	nafaqoh al-	broader fiqh
	Cerai	<i>'iddah</i> and	'iddah for the	munakahat
	Gugat	mut'ah for a	wife after a	approach,
	Perspekti	wife when	divorce filed	encompassing
	f Fikih	filing for	by the wife	various Islamic
	Madzhab	divorce from	(lawsuit	legal perspectives
	Syafi'i:	her husband	divorce) from	on <i>nafaqoh al-</i>
	Studi	in the	the perspective	<i>ʻiddah</i> and
	Putusan	decision of	of fiqih	nafaqoh al-mut'ah
/	Numor:	Case No.	munakahat	
	854/Pdt.	854/Pdt.G/20		
	G/2010/P	10/PA.Pas,		
	a/Pas	from the		
		perspective		
		of the Syafi'i		
		school of		
		thought. ²⁰		

1.6. Research Method

1.6.1. Types of Research

The type of research is Juridical-Normative, a research conducted based on the main legal material by examining theories, concepts, legal principles, and laws and regulations related to this research.²¹

The reason the author chooses the type of normative juridical research is to assist in understanding existing legal norms, then provide a strong theoretical basis for a legal study by understanding the applicable norms, and also to straighten and maintain the consistency of the norm system against basic norms, principles, doctrines, and laws and regulations.

1.6.2. Data Sources

The type of data used by the author in this study is secondary data obtained from written materials.²² According to Amirussin and Zainal Asikin, the source of normative legal research is only secondary data consisting of primary, secondary,

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²⁰ Kabila Ahmadi Romli, Nafkah Iddah dan Mut'ah Bagi Isteri Ceraai Gugat Perspektif Fikih Madzhab Syafi'i: Studi Putusan Nomor: 854/pdt.G/2010/Pas, (Malang: 2020), p. 12. http://etheses.uin-malang.ac.id/26920/2/16210045.pdf.

²¹ Muhaimin, *Metode Penelitian Hukum*, (Mataram University Press, Juni 2020), p. 62.

²² Soerjono Soekanto, *Pengantar Penelitian Hukum*, (Jakarta: Universitas Indonesia, 1986), p. 11.

and tertiary legal articles.²³ The reason the author uses secondary data is to make it easier for the author and faster because it can be accessed easily and does not take much time. The following are detailed of research steps:

1.6.2.1. Primary Data:

- a. Law No. 1 Year 1974 on Marriage.
- b. Government Regulation No. 9 of 1975 concerning the Implementation of Law No. 1 of 1974 concerning marriage.
- c. SEMA No. 2 of 2019 concerning the implementation of the formulation of the results of the plenary meeting of the Supreme Court chambers in 2019 as a guideline for the implementation of duties for the Court.
- d. PERMA No. 3 of 2017 concerning Guidelines for Adjudicating Cases of Women Against the Law.
- e. Article 132 paragraph (1) KHI related to lawsuit divorce.
- f. Articles 129, 130, 131 KHI related to lawsuit divorce
- g. Books:
 - أحكام الأصول الشخصية في الشريعة الإسلامية على وقف مذهبي -

- (فقه المناكحات) الأحوال الشخصية.
- محا ضرات في عقد الزواج و آثاره.
- الفقه الإسلامي و أدلته. -
- كتاب أحكام الأحوال الشخصية في الشريعة الإسلامية.

1.6.2.2. Secondary Data

The secondary legal materials used by the author are legal journals, books, academic papers, and court minutes related to the legal issues studied.

²³ Amirudin dan H. Zaenal Asikin, *Pengantar Metode Penelitian Hukum*, (Jakarta: PT. Raja Grafindo Persada, 2006), p. 118.

1.6.3. Data Collection Method

The data collection method that will be used by the author is the document study method or literature study, which examines legal materials, both primary legal articles, secondary legal articles, and tertiary legal materials or non-legal articles.²⁴

The data collection method that will be used by the author is the document Study method or literature study, which examines legal articles, both primary legal articles, secondary legal articles, and tertiary legal articles or non-legal articles.

1.6.4. Data Analysis Method

The data analysis method used by the author in this study are a qualitative analysis method, namely by interpreting the legal articles that have been processed.²⁵ The reason the author uses qualitative analysis is to interpret the law, whether the legal articles, especially the primary legal articles, contains a vacuum of legal norms and legal norms that are vague or unclear.

1.6.5. Research Approach

In this study, the author used an approach in this normative research using a statutory approach and a conceptual approach.

The statutory approach is an approach taken by examining all laws and regulations related to the legal issues being discussed.²⁶ This approach will see the law as a closed system and has the following characteristics:

- a. Comprehensive: meaning that the legal norms in it are logically related to one another.
- b. All-inclusive: that the collection of legal norms is sufficient to accommodate existing legal problems, so that there is no lack of law.
- c. Systematic: that the legal norms are linked to each other, as well as arranged in a hierarchy.²⁷

The reason to use the approach is more accurate when it is completed with another legal considerations. The conceptual approach departs from the views and

²⁴ Muhaimin, *Metode Penelitian Hukumf*, (Mataram University Press, Juni 2020), p. 62.

²⁵ Ibid, p. 68.

²⁶ Muhaimin, *Metode Penelitian Hukum*, (Mataram University Press, Juni 2020), p. 53.

²⁷ Haryono, "Teori dan Metode Penelitian Hukum Normatif," dalam Johnny Ibrahim (Bayumedia, Malang, 2005). p. 249

doctrines that develop in legal science. The reason the author uses this approach is in order to find answers to legal issues in legal research.²⁸

1.7. Systematic Writing

Chapter 1: Introduction, which consists of research background, problem formulation, research objectives, research benefits and objectives, research methods, theoretical studies, and writing systematics.

Chapter 2: Theoretical study of the right to *nafaqah al-mut'ah* and *nafaqah al-'iddah* after lawsuit divorce.

Chapter 3: Discussion of the provision of *nafaqoh al-'iddah* and *nafaqoh al-mut'ah* after lawsuit divorce in islamic law perspective.

Chapter 4: Conclusion, which is the result of the analysis of the right to *nafaqah al-mut'ah* and *nafaqah al-'iddah* after lawsuit divorce from the perspective of *Fiqh Munakahat* and the implementation in the community related to the case.



²⁸Ibid, p. 52.